

Affordable and Adequate Social Protection for Long-Term Care Needs

6th International Carers Conference

Session Paying for Care

Gothenburg, 4 September 2015

Ralf Jacob

Head of unit 'Social Protection'
DG Employment, Social Affairs and Inclusion



The costs of care

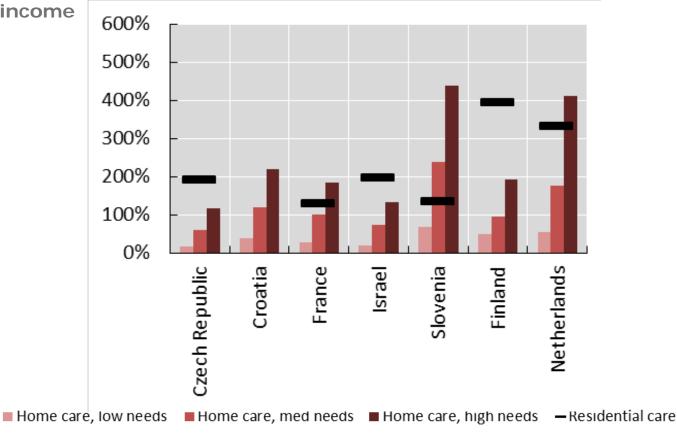
- Physical and mental health impairments associated with old age result in care needs
- If purchased, the required care services could largely exceed most people's income



Joint project with the OECD: the total costs of long-term care

Cost of care as a proportion of disposable income for older people on

median income





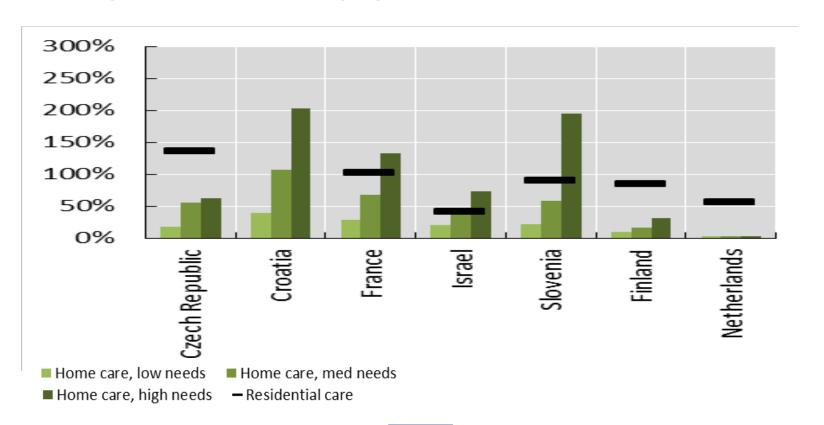
Long-term care needs – a risk calling for social protection

- Long-term care needs comparable to health care needs:
 - Without social protection, people may not get the care they need
 - Or they get the care and they (and their families) become poor as a result of having to pay for it
- Yet, social protection against long-term care needs is not nearly as comprehensive as health care coverage



Joint project with the OECD: Outof-pocket costs relative to income

After social protection, costs as a proportion of median income







Huge differences in social protection against LTC needs

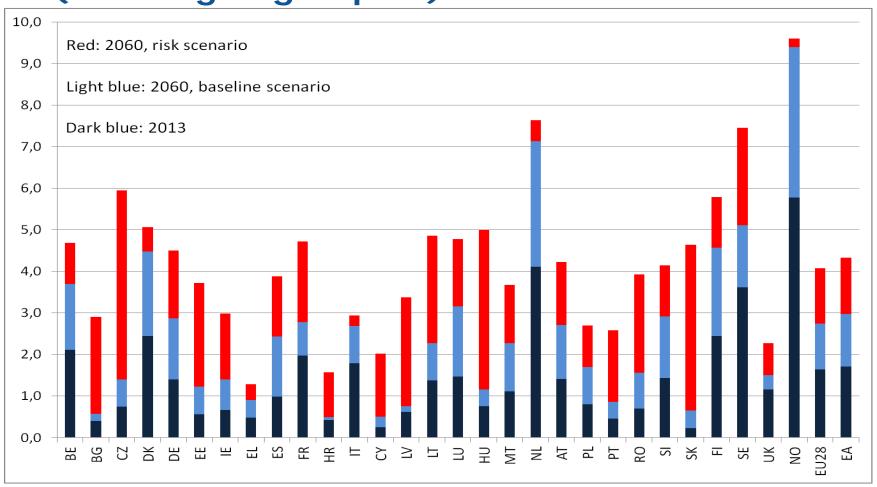




- Public spending on long-term care (benefits in cash and in kind) ranges from 0.3% of GDP (Cyprus) to just over 4% of GDP (Netherlands)
- Significant increase expected
 - Due to rapid growth of the population 80+
 - Possibly pressure for more public provision ('risk scenario')
- Regarded as a threat to the sustainability of public finances



Long-term care spending as % of GDP (2015 Ageing Report)





"Social protection mechanisms should be efficient and adequate at all stages of a person's life."

European Commission 2015 Annual Growth Survey (28 November 2014)



What social protection against LTC needs would be adequate?

- LTC clearly a major social risk. Costs can be higher than for health care
- Yet, no common understanding across the EU on what would constitute adequate social protection.
 Few universal systems, benefits often means-tested, strong reliance on families and informal carers, quality issues
- State typically only intervenes when families fail
- Would adequate social protection have to be like for health care needs?
- Or should social protection against LTC needs rely heavily on informal carers and require large copayments?



Parameters for defining adequate social protection

- What is the right model for social protection against LTC needs? Respective roles of individuals (as potential users of LTC), families and the state
- Even if we don't make families responsible for LTC, how can we best integrate those who want to take care of relatives into the provision of LTC? Important not to discourage or penalise informal carers
- To what extent should we expect individuals to use their own income and assets to pay for LTC? Need to protect partners, but heirs?
- Which services and in which quality should be guaranteed? Regardless of who (individuals, families, state) has the primary responsibility for LTC



Need for more resources inevitable

Adequate social protection for long-term care needs in an ageing society

Report jointly prepared by the Social Protection Committee and the European Commission



- 2014 Joint Report of SPC/EC on Adequate social protection for long-term care needs in an ageing society warns of widening gap between longterm care needs and supply (formal and informal care)
- The report examines how the gap can be closed, focussing particularly on the needs side



From reactive to proactive strategies

- Preventing people from becoming dependent
- Early detection of frailty
- Strengthening rehabilitation and re-enablement
- Promote independent living through age-friendly environments and use of technology
- Raise the efficiency of care services
- Better integrate health and social care services
- Enhance the support to informal carers and sustain the LTC workforce





Addressing the lack of evidence

- Lack of comparable data allowing for assessment across Europe
 - LTC needs
 - Extent of social protection
 - Social, employment and economic impact of LTC needs
 - Quality of LTC
 - Cost-effectiveness of different approaches to LTC needs
- Impossible to develop common indicators at this stage
- Work on better evidence in progress
 - Joint project with OECD on typical cases
 - Improvements in EU surveys
 - Specific research, notably on cost-effectiveness





To sum up...

- An EU-wide debate on what social protection against LTC needs is adequate has been launched and was overdue
- Member States will remain responsible for this policy area...
- ... but their policies come under scrutiny at the EU level, notably in the context of EU policy coordination and economic governance ('European Semester')
- Major efforts are necessary to improve the evidence base for policy monitoring and for mutual learning
- A proactive approach to prevent a widening gap between LTC needs and supply requires innovation (hence the European Innovation Partnership for Active and Healthy Ageing)...

Social Europe

 ... and thorough evaluations of what works and is costeffective